

Message Text

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APPROVED BY P:JJSISCO

NEA:ALATHERTON

S/S: REWOODS

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

S E C R E T STATE 244264 TOSEC 150006

NODIS

E.O. 11652: GDS

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TAGS: PFOR, UN, XF

SUBJECT:UNEF RENEWAL: NEXT STEPS WITH UNSYG AND SC PRESIDENT

(ACTION MEMORANDUM: S/S NO. 7520507)

REF: A) USUN 4960; B) CAIRO 10099; C) STATE 240688

FOR SECRETARY FROM SISCO AND BUFFUM

FAHMY REMAINS AS ADAMANT AS EVER IN REJECTING ANY
POSSIBILITY THAT UNEF RENEWAL WOULD BE BASED ON REQUEST
FROM ISRAEL (CAIRO 10186). UNDER CIRCUMSTANCES, WE
BELIEVE THE BEST WAY TO PROCEED NOW IS TO LAY THE PROBLEM
OUT TO THE SECRETARY GENERAL AND URQUHART AND WORK WITH
THE U.N. TO FINESSE THIS ASPECT OF THE PROBLEM AS MUCH AS
POSSIBLE. ACCORDINGLY, REQUEST YOUR AUTHORITY TO SEND
FOLLOWING INSTRUCTION TO USUN:

1. IN SPITE OF SEVERAL U.S. ATTEMPTS TO WORK OUT WITH
EGYPTIANS LANGUAGE FOR SYG'S REPORT DEALING WITH REQUEST

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FOR ONE-YEAR UNEF RENEWAL, FAHMY HAS HELD FIRM IN OPPOSI-

TION TO U.S. PROPOSAL (REFTEL C). EGYPT'S POSITION IS THAT IF SINGLE WORD RE ISRAELI AGREEMENT TO UNEF EXTENSION FOR ONE YEAR APPEARS IN SYG'S REPORT OR IN RESOLUTION IT WILL THEN BE UNACCEPTABLE TO EGYPT.

2. DURING DISCUSSION WITH FAHMY ON OCTOBER 12, AMBASSADOR EILTS MADE POINT THAT U.S. PROPOSAL, WHEREBY SYG'S REPORT WOULD NOTE THAT EGYPT HAD INFORMED SYG OF ITS DESIRE TO RENEW UNEF FOR ONE YEAR AND THAT ISRAEL "HAD SIGNIFIED ITS AGREEMENT," HAD BEEN DEVISED AS MOST LIKELY TO SATISFY EGYPTIAN REQUIREMENTS AND STILL BE WORKABLE. FAHMY WOULD NOT ACCEPT THIS POSITION, CLAIMING THAT UNEF OPERATES ON EGYPTIAN TERRITORY AND THAT PRINCIPLE OF EGYPTIAN SOVEREIGNTY IN SINAI IS INVOLVED. HE INSISTS ON AVOIDING

ANY SITUATION WHICH MIGHT GIVE APPEARANCE OF AN ISRAELI VOICE IN SUCH MATTERS, STRESSING AGAIN THAT UNEF'S PRESENCE IS SOLELY FOR EGYPT TO DECIDE. HOWEVER, FAHMY DID SAY THAT DURING THE DEBATE ISRAEL COULD WELCOME UNEF RENEWAL FOR ONE YEAR. (EARLIER HE SUGGESTED EGYPT MIGHT AGREE TO BOTH EGYPT AND ISRAEL REMAINING SILENT ON REQUEST FOR ONE-YEAR RENEWAL.)

3. IF ISRAEL INSISTS ON MAKING REQUEST FOR ONE-YEAR RENEWAL, FAHMY SAID SC DEBATE COULD PROCEED DURING WHICH EGYPTIANS WOULD REMAIN SILENT, WITH SOVIETS AND OTHERS PURSUING WHATEVER LINES THEY WISH. ONLY AT LAST MOMENT WOULD EGYPTIANS INTERVENE TO GIVE INDICATION THAT THEY WOULD RENEW FOR ONE YEAR, THUS MAINTAINING THEIR CONTROL OVER LENGTH OF UNEF'S EXTENSION.

4. USUN SHOULD CONSULT IN CONFIDENCE WITH URQUHART AND/OR SYG AND DESCRIBE NATURE OF DIFFICULTIES AND OUR EFFORTS TO OVERCOME THEM, SEEKING UN VIEWS AS TO POSSIBLE MEANS OF HANDLING PROBLEM OF EXTENDING UNEF FOR ONE YEAR (RECOGNIZING USSR LIKELY TO BE ADVOCATING SHORTER RENEWAL).

5. EVEN IF SYG'S UNEF REPORT MAKES NO REFERENCE TO PARTIES' POSITION ON LENGTH OF RENEWAL, IDEALLY IT
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WOULD INCLUDE SYG'S OWN RECOMMENDATION FOR ONE-YEAR EXTENSION, NOTING AGREEMENT OF SEPTEMBER 4 PROVIDES FOR ONE-YEAR RENEWAL. IT SEEMS TO DEPARTMENT THAT HE COULD JUSTIFY SUPPORT FOR ONE-YEAR RENEWAL ON FACTUAL BASIS THAT LONGER EXTENSION WOULD ALLOW MORE RATIONAL AND EFFICIENT PLANNING FOR THE FINANCING AND THE DISPOSITION OF THE FORCE. (AT VERY MINIMUM, SYG WOULD WISH TO NOTE THE DESIRABILITY OF THE CONTINUATION OF THE FORCE.)

6. OUR OWN TENTATIVE VIEW ON BEST PROCEDURE TO FOLLOW WOULD BE FOR SYG TO CONSULT WITH SC PRESIDENT TO ENCOURAGE HIM TO DRAFT TEXT OF RESOLUTION PROVIDING FOR ONE-YEAR EXTENSION BASED ON KNOWN ATTITUDE OF PARTIES AS REFLECTED IN THEIR SEPTEMBER 4 AGREEMENT. IN LIGHT OF PAST PRACTICE ON RENEWAL RESOLUTIONS, SYG MAY WISH TO SUGGEST THAT SC PRESIDENT TAKE LEAD IN DEVELOPING DRAFT. LATTER'S FIRST STEP SHOULD BE TO CONSULT WITH EGYPT AND ISRAEL AS PARTIES MOST DIRECTLY CONCERNED, AND WE ARE CONFIDENT THEY WILL ADVISE HIM THAT ONE-YEAR EXTENSION OF UNEF IS DESIRED.

7. IN OUR VIEW, SC RES SHOULD BE AS SIMPLE AS POSSIBLE, MODELED ON SC RESES 368 AND 371. SYG AND SC PRESIDENT MAY PERHAPS FIND USEFUL FOLLOWING U.S. SUGGESTED MINIMUM DRAFT.

THE SECURITY COUNCIL

RECALLING ITS RESOLUTIONS 338 (1973), 340 (1973), 341 (1973), 346 (1974), 362 (1974), 368 (1975), AND 371 (1975),

HAVING CONSIDERED THE REPORT OF THE SECRETARY-GENERAL ON THE UNITED NATIONS EMERGENCY FORCE (),

EXPRESSING CONCERN FOR THE NEED TO CONTINUE EFFORTS TO ACHIEVE A JUST AND LASTING PEACE IN THE MIDDLE EAST.

1. CALLS UPON THE PARTIES CONCERNED TO IMPLEMENT IMMEDIATELY SECURITY COUNCIL RESOLUTION 338 (1973);

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2. DECIDES TO RENEW THE MANDATE OF THE UNITED NATIONS EMERGENCY FOR-E FOR A PERIOD OF ONE YEAR, THAT IS, UNTIL OCTOBER 24, 1976.

3. REQUESTS THE SECRETARY-GENERAL TO SUBMIT AT APPROPRIATE INTERVALS (AND, AT ANY EVENT, NO LATER THAN SIX MONTHS) REPORTS ON THE FORCE AND THE SITUATION IN THE MIDDLE EAST AS WELLAS STEPS TAKEN TO IMPLEMENT RESOLUTION 338 (1973)

8. APPROVE

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DISAPPROVE

9. CLEARED WITH NEA, MR. ATHERTON.

INGERSOLL

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